Leading the transition to commercial finance in water

Joel Kolker, Global Lead, Water and Finance New Delhi November 17, 2023







Introduction



Water affects nearly all the SDGs





Private investment in infrastructure has been declining...

Investment commitments in infrastructure projects with private participation in low- and mid-income countries, 2013–H1 2022



Source: Private Participation in Infrastructure (PPI) 2022 Half Year (H1) Report





... And water's share of investment is a drop in the bucket

Share of sectoral investment commitments in infrastructure projects with private participation in low- and mid-income countries



Source: WORLD BANK. PRIVATE PARTICIPATION IN INFRASTRUCTURE (PPI) 2022 HALF YEAR (H1) REPORT





Private investment in infrastructure by source (2021)

Commercial banks lead the way, followed by developers and multilateral development banks.







Private investment in infrastructure by instrument (2021)



Source: Global Infrastructure Hub. 2022. Infrastructure Monitor 2022: Global Trends in Private Investment in Infrastructure





Universal access to WSS requires massive investment increase





- Shortfall for irrigation and WRM is thought to be larger
- Includes public, private, and donor financing





Commercial financing can support an investment continuum across the water sector











The path to commercial finance in water and sanitation



Our approach to mobilizing finance for development

WHEN A PROJECT IS PRESENTED, ASK THESE QUESTIONS:





WORLD BANK GROUP





Public finance is critical but insufficient for water

WATER SERVICE PROVIDER'S FINANCES



Why use taxes (public finance), not direct user payments (tariffs)?

- Reluctance to charge the full operational costs to users
- Willingness to pay is low, especially for sanitation
- Affordability concerns for the poor
- Proof of government commitment to enhancing financial sustainability



Commercial finance needed to fill gap left by taxes & tariffs

WATER SERVICE PROVIDER'S FINANCES





A sustainable mix for water: funding and financing

	FUNDING SOURCES ("3TS")	
REPAY	Tariffs	PRE-F
	Taxes	PRE-FINANCE
	Transfers	
	REPAYABLE FINANCING	Р
	Concessional finance	
	Commercial finance	

TWO KEY AREAS OF FOCUS

- 1. Use existing resources more effectively
- Reap efficiency gains to reduce costs and associated financing requirements
- Increase and improve allocation of domestic funding sources (tariffs and taxes)
- Improve the effectiveness and allocation of international transfers

2. Mobilize new financial resources

- Leverage repayable finance, particularly domestic commercial finance
- Blend taxes and concessional finance to gradually increase commercial finance

WORLD BANK GROUP



The path to commercial finance in water





WORLD BANK GROUP

The building blocks of creditworthiness in the water sector



GWSP GLOBAL WATER BECURITY & SANITATION PARTNERSHIP



Four steps to creditworthiness

We looked at nearly 287 utilities from 35 countries, serving 400 million residents in our IBNET database





Measuring technical and financial efficiency

OPERATIONS	FINANCIAL	CUSTOMER SERVICE	ORGANIZATIONAL
 Water produced and wastewater processed per employee NRW and sewer overflow rate O&M \$ per unit Energy consumption per unit 	 Debt ratio Return on assets Days cash on hand Debt-service coverage ratio Operating ratio Bond rating 	 Complaints per unit Call center indicators Service disruption frequency and response time Tariff affordability Billing accuracy 	 Customer accounts per employee Training hour per employee Management turnover Employee turnover



WSS regulation: Key functions

IN WATER SUPPLY AND SANITATION, THE OVERALL PRINCIPLE OF ECONOMIC REGULATION IS OF INCENTIVE REGULATION WITH A FOCUS ON DRIVING EFFICIENCY.







Regulatory functions: Challenges and best practice

IMPROVING SECTOR PERFORMANCE	 Business plans, audited against KPIs and tariffs Competition, e.g. Zambia Performance incentives, e.g. Phnom Penh
SERVING THE POOR	 Cross-subsidy schemes Connection fee subsidization, e.g. Manila Targeted subsidies, e.g. Chile
FINANCIAL SUSTAINABILITY	 Tariff levels and structures Cost monitoring and efficiency Bill collection and institutional interventions
LACK OF QUALITY DATA	 Capacity building, e.g. Portugal



Regulatory Functions: Key Challenges and Best Practice Examples (2/2)

Transparency and Accountability	 Publicly available sector/performance information, e.g. Kenya, Zambia
Consumer Protection, Citizen Engagement	 Active CSOs, e.g. Ghana
Regulatory Capacity	 Tariff setting by an entity with sector knowledge Competitive salary
Financing of the regulator	Government budgetLevy from the utilities through user tariffs



SUSTAINABLE WATER SECTOR

Private finance mobilized to increase investment capacity

Subsidies for new access provided in transparent and targeted manner

Service providers fully cover operating costs

Tariffs increased to cover greater portion of efficient costs

Service quality improves

Technical efficiency improves

Staff and managers rewarded for improved performance



System assets adequately maintained

Consumers use water more efficiently

More satisfied customers = more willing to pay

Reduced losses: reduced costs

Staff motivation improves





Reversing the slippery slope

Restoring health to water services



Source: Reform and Finance for the Urban Water Supply and Sanitation Sector, World Bank, 2019





Key takeaways

- Spending needed to reach universal access is substantially higher than previous investment levels
- Commercial finance is necessary: public and concessional finance cannot fund universal access
- Public finance is essential to support sustainability, target the under-served, and create the foundation to secure commercial finance
- **Technical and financial efficiency,** as well as KPIs, are critical for creditworthiness

- Governance, transparency, and regulation are equally important
- Existing infrastructure must be well maintained
- The full continuum of commercial finance solutions should be explored
- Financial incentives can support public and private investment in water services
- Incremental approach to ensure equity: in least-developed capital markets, donor/public resources needed to leverage commercial finance







Country examples



Kenya: Mobilizing commercial bank finance



Commercial financing to water utilities* (\$ millions)





GWSP

Mexico: Tlalnepantla de Baz Municipal Bond





(A) WORLD BANK GROUP

Philippines: Water Revolving Fund







Thank you

